and gives them the flexibility to target the specific needs of their employees. To qualify for the credit, businesses must adopt nondiscriminatory policies that provide protections for employees' jobs, benefits, and health insurance.

On May 5, 1992, the Administration transmitted the "Health Benefits for Self Employed Individuals Act of 1992" to the Congress. This proposal was also intended to help improve benefits for small businesses, without deterring economic growth, by expanding the deductibility of health insurance from 25 percent of costs to 100 percent of costs. Packaged with the Family Leave Tax Credit, we are providing a strong impetus for small businesses to develop quality benefits programs.

The Department of the Treasury has estimated the cost of the Family Leave Tax Credit at approximately \$500 million for FY 1993 and \$2.7 billion over 5 years. The combined cost of the Family Leave Tax Credit and the "Health Benefits for the

Self Employed" is \$740 million in 1993 and \$7.7 billion over 5 years. These costs must be offset under the Budget Enforcement Act of 1990. In my 1993 Budget, I identified \$68.4 billion of specific mandatory spending reductions. Any of those offsets would be acceptable to the Administration. Additionally, when the self employed tax credit was transmitted to the Congress, over \$9.3 billion of these offsets were specifically suggested to pay for the proposal—substantially more than was required. Those same \$9.3 billion in offsets are sufficient to pay for the costs of both the self employed deduction and the Family Leave Tax Credit under the Budget Enforcement Act of 1990.

I urge the Congress to take prompt action to generate constructive family leave policies that are consistent with economic growth by quickly passing this legislation.

GEORGE BUSH

The White House, September 16, 1992.

Message to the Congress Transmitting a Report on United States Government Activities in the United Nations

September 16, 1992

To the Congress of the United States:

I am pleased to transmit herewith a report of the activities of the United States Government in the United Nations and its affiliated agencies during the calendar year 1991, the third year of my Administration. The report is required by the United Na-

tions Participation Act (Public Law 264, 79th Congress; 22 U.S.C. 287b).

GEORGE BUSH

The White House, September 16, 1992.

Message to the Congress Transmitting the Report on Aeronautics and Space

September 16, 1992

To the Congress of the United States:

It is with great pleasure that I transmit this report on the Nation's achievements in aeronautics and space during 1991, as required under section 206 of the National Aeronautics and Space Act of 1958, as amended (42 U.S.C. 2476). Not only do aeronautics and space activities involve 14 contributing departments and agencies of the Federal Government, as reflected in this report, but the results of their ongoing re-